Calendar No. 401

106TH CONGRESS S. 1374

[Report No. 106-215]

A BILL

To authorize the development and maintenance of a multiagency campus project in the town of Jackson, Wyoming.

> NOVEMBER 5, 1999 Reported with an amendment

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106TH CONGRESS 1ST SESSION

S. 1374

[Report No. 106-215]

To authorize the development and maintenance of a multiagency campus project in the town of Jackson, Wyoming.

IN THE SENATE OF THE UNITED STATES

July 15, 1999

Mr. Thomas (for himself and Mr. Enzi) introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

NOVEMBER 5, 1999

Reported by Mr. Murkowski, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

A BILL

To authorize the development and maintenance of a multiagency campus project in the town of Jackson, Wyoming.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Jackson Multi-Agency
- 5 Campus Act of 1999".

1 SEC. 2. FINDINGS AND PURPOSES.

2	(a) FINDINGS.—Congress finds that—
3	(1) the management of public land and natural
4	resources and the service of the public in the area
5	of Jackson, Wyoming, are responsibilities shared
6	by
7	(A) the Department of Agriculture;
8	(B) the Forest Service;
9	(C) the Department of the Interior,
10	including—
11	(i) the National Park Service; and
12	(ii) the United States Fish and Wild-
13	life Service;
14	(D) the Game and Fish Commission of the
15	State of Wyoming;
16	(E) Teton County, Wyoming;
17	(F) the town of Jackson, Wyoming;
18	(G) the Jackson Chamber of Commerce;
19	and
20	(H) the Jackson Hole Historical Society;
21	and
22	(2) it is desirable to locate the administrative
23	offices of several of the agencies and entities speci-
24	fied in paragraph (1) on 1 site to—
25	(A) facilitate communication between the
26	agencies and entities;

1	(B) reduce costs to the Federal, State, and
2	local governments; and
3	(C) better serve the public.
4	(b) Purposes.—The purposes of this Act are to—
5	(1) authorize the Federal agencies specified in
6	subsection (a) to—
7	(A) develop and maintain the Project in
8	Jackson, Wyoming, in cooperation with the
9	other agencies and entities specified in sub-
10	section (a); and
11	(B) provide resources and enter into such
12	agreements as are necessary for the planning,
13	design, construction, operation, maintenance,
14	and fixture modifications of all elements of the
15	Project;
16	(2) direct the Secretary to convey to the town
17	of Jackson, Wyoming, certain parcels of federally
18	owned land located in Teton County, Wyoming, in
19	exchange for construction of facilities for the
20	Bridger-Teton National Forest by the town of Jack-
21	son;
22	(3) direct the Secretary to convey to the Game
23	and Fish Commission of the State of Wyoming cer-
24	tain parcels of federally owned land in the town of
25	Jackson. Wyoming in exchange for approximately

1	1.35 acres of land, also located in the town of Jack-
2	son, to be used in the construction of the Project;
3	and
4	(4) relinquish certain reversionary interests of
5	the United States in order to facilitate the trans-
6	actions described in paragraphs (1) through (4).
7	SEC. 3. DEFINITIONS.
8	In this Act:
9	(1) Commission.—The term "Commission"
10	means the Game and Fish Commission of the State
11	of Wyoming.
12	(2) Construction cost. The term "con-
13	struction cost" means any cost that is—
14	(A) associated with building improvements
15	to Federal standards and guidelines; and
16	(B) open to a competitive bidding process
17	approved by the Secretary.
18	(3) FEDERAL PARCEL.—The term "Federal
19	parcel" means the parcel of land, and all appur-
20	tenances to the land, comprising approximately 15.3
21	acres, depicted as "Bridger-Teton National Forest"
22	on the Map.
23	(4) MAP.—The term "Map" means the map en-
24	titled "Multi-Agency Campus Project Site", dated
25	March 31, 1999, and on file in the offices of—

1	(A) the Bridger-Teton National Forest, in
2	the State of Wyoming; and
3	(B) the Chief of the Forest Service.
4	(5) Master Plan.—The term "master plan"
5	means the document entitled "Conceptual Master
6	Plan", dated July 14, 1998, and on file at the of
7	fices of—
8	(A) the Bridger-Teton National Forest, in
9	the State of Wyoming; and
10	(B) the Chief of the Forest Service.
11	(6) PROJECT.—The term "Project" means the
12	proposed project for construction of a multi-agency
13	campus, to be carried out by the town of Jackson in
14	cooperation with the other agencies and entities de-
15	scribed in section 2(a)(1), to provide, in accordance
16	with the master plan—
17	(A) administrative facilities for various
18	agencies and entities; and
19	(B) interpretive, educational, and other fa-
20	cilities for visitors to the greater Yellowstone
21	area.
22	(7) Secretary.—The term "Secretary" means
23	the Secretary of Agriculture (including a designee of
24	the Secretary).

1	(8) STATE PARCEL.—The term "State parcel"
2	means the parcel of land comprising approximately
3	3 acres, depicted as "Wyoming Game and Fish" on
4	the Map.
5	(9) Town.—The term "town" means the town
6	of Jackson, Wyoming.
7	SEC. 4. MULTI-AGENCY CAMPUS PROJECT, JACKSON, WYO-
8	MING.
9	(a) Construction Offers for Exchange of
10	Property.—
11	(1) In General.—The town may offer to con-
12	struct, as part of the Project, an administrative fa-
13	cility for the Bridger-Teton National Forest.
14	(2) Conveyance.—If the offer described in
15	paragraph (2) is made not later than 5 years after
16	the date of enactment of this Act, the Secretary
17	shall convey the Federal land described in section
18	5(a)(1) to the town, in exchange for the completed
19	administrative facility described in this paragraph,
20	in accordance with this Act.
21	(b) OFFER TO CONVEY STATE PARCEL.—
22	(1) In General.—The Commission may offer
23	to convey a portion of the State parcel, depicted on
24	the Map as "Parcel Three", to the United States to

- be used for construction of an administrative facility
 for the Bridger-Teton National Forest.
- 3 (2) Conveyance.—If the offer described in 4 paragraph (2) is made not later than 5 years after 5 the date of enactment of this Act, the Secretary 6 shall convey, through a simultaneous conveyance, the 7 Federal land described in section 5(a)(2) to the 8 Commission, in exchange for the portion of the State parcel described in paragraph (2), in accordance 9 10 with this Act.

11 SEC. 5. CONVEYANCE OF FEDERAL LAND.

- 12 (a) In General.—In exchange for the consideration
- 13 described in section 3, the Secretary shall convey—
- 14 (1) to the town, a portion of the Federal parcel,
- comprising approximately 9.3 acres, depicted on the
- 16 Map as "Parcel Two"; and
- 17 (2) to the Commission, a portion of the Federal
- 18 parcel comprising approximately 3.2 acres, depicted
- on the Map as "Parcel One".
- 20 (b) REVERSIONARY INTERESTS.—As additional con-
- 21 sideration for acceptance by the United States of any offer
- 22 described in section 4, the United States shall relinquish
- 23 all reversionary interests in the State parcel, as set forth
- 24 in the deed between the United States and the State of
- 25 Wyoming, dated February 19, 1957, and recorded on Oc-

1	tober 2, 1967, in Book 14 of Deeds, Page 382, in the
2	records of Teton County, Wyoming.
3	SEC. 6. EQUAL VALUE OF INTERESTS EXCHANGED.
4	(a) VALUATION OF LAND TO BE CONVEYED.—
5	(1) In General.—The fair market and im-
6	provement values of the land to be exchanged under
7	this Act shall be determined—
8	(A) by appraisals acceptable to the Sec-
9	retary, utilizing nationally recognized appraisal
10	standards; and
11	(B) in accordance with section 206 of the
12	Federal Land Policy and Management Act of
13	1976 (43 U.S.C. 1716).
14	(2) APPRAISAL REPORT. Each appraisal re-
15	port shall be written to Federal standards, as de-
16	fined in the Uniform Appraisal Standards for Fed-
17	eral Land Acquisitions developed by the Interagency
18	Land Acquisition Conference.
19	(3) No effect on value of reversionary
20	INTERESTS.—An appraisal of the State parcel shall
21	not take into consideration any reversionary interest
22	held by the United States in the State parcel as of
23	the date on which the appraisal is conducted.
24	(b) Value of Federal Land Greater Than Con-
25	STRUCTION COSTS.—If the value of the Federal land to

- 1 be conveyed to the town under section 5(a)(1) is greater
- 2 than the construction costs to be paid by the town for the
- 3 administrative facility described in section 4(a), the Sec-
- 4 retary shall reduce the acreage of the Federal land con-
- 5 veyed so that the value of the Federal land conveyed to
- 6 the town closely approximates the construction costs.
- 7 (e) Value of Federal Land Less Than Con-
- 8 STRUCTION COSTS.—If the value of the Federal land to
- 9 be conveyed to the town under section 5(a)(1) is less than
- 10 the construction costs to be paid by the town for the ad-
- 11 ministrative facility described in section 4(a), the Sec-
- 12 retary may convey to the town additional Federal land ad-
- 13 ministered by the Secretary for national forest administra-
- 14 tive site purposes in Teton County, Wyoming, so that the
- 15 total value of the Federal land conveyed to the town close-
- 16 ly approximates the construction costs.
- 17 (d) Value of Federal Land Equal to Value of
- 18 State Parcel.—
- 19 (1) In General.—The value of any Federal
- 20 land conveyed to the Commission under section
- 21 5(a)(2) shall be equal to the value of the State par-
- 22 cel conveyed to the United States under section 4(b).
- 23 (2) Boundaries of the Fed-
- 24 eral land and the State parcel may be adjusted to
- 25 equalize values.

- 1 (e) Payment of Cash Equalization.—Notwith-
- 2 standing subsections (b) through (d), the values of Federal
- 3 land and the State parcel may be equalized by payment
- 4 of eash to the Secretary, the Commission, or the town,
- 5 as appropriate, in accordance with section 206(b) of the
- 6 Federal Land Policy and Management Act of 1976 (43)
- 7 U.S.C. 1716(b)), if the values cannot be equalized by ad-
- 8 justing the size of parcels to be conveyed or by conveying
- 9 additional land, without compromising the design of the
- 10 Project.

11 SEC. 7. ADDITIONAL PROVISIONS.

- 12 (a) Construction of Federal Facilities.—The
- 13 construction of facilities on Federal land within the bound-
- 14 aries of the Project shall be—
- 15 (1) supervised and managed by the town; and
- 16 (2) carried out to standards and specifications
- 17 approved by the Secretary.
- 18 (b) Access.—The town (including contractors and
- 19 subcontractors of the town) shall have access to the Fed-
- 20 eral land until completion of construction for all purposes
- 21 related to construction of facilities under this Act.
- 22 (e) Administration of Land Acquired by
- 23 United States.—Land acquired by the United States
- 24 under this Act shall be governed by all laws applicable to
- 25 the administration of national forest sites.

1	(d) WETLAND.—
2	(1) In General.—There shall be no construc-
3	tion of any facility after the date of conveyance of
4	Federal land under this Act within any portion of
5	the Federal parcel delineated on the map as "wet-
6	lands''.
7	(2) DEEDS AND CONVEYANCE DOCUMENTS.—A
8	deed or other conveyance document executed by the
9	Secretary in earrying out this Act shall contain such
10	reservations as are necessary to preclude develop-
11	ment of wetland on any portion of the Federal par-
12	cel.
13	SECTION 1. SHORT TITLE.
14	This Act may be cited as the "Jackson Multi-Agency
15	Campus Act of 1999".
16	SEC. 2. FINDINGS AND PURPOSES.
17	(a) FINDINGS.—Congress finds that—
18	(1) the management of public land and natural
19	resources and the service of the public in the area of
20	Jackson, Wyoming, are responsibilities shared by—
21	(A) the Department of Agriculture;
22	(B) the Forest Service;
23	(C) the Department of the Interior,
24	including—
25	(i) the National Park Service and

1	(ii) the United States Fish and Wild-
2	life Service;
3	(D) the Game and Fish Commission of the
4	State of Wyoming;
5	(E) Teton County, Wyoming;
6	(F) the town of Jackson, Wyoming;
7	(G) the Jackson Chamber of Commerce; and
8	(H) the Jackson Hole Historical Society;
9	and
10	(2) it is desirable to locate the administrative of-
11	fices of several of the agencies and entities specified
12	in paragraph (1) on 1 site to—
13	(A) facilitate communication between the
14	agencies and entities;
15	(B) reduce costs to the Federal, State, and
16	local governments; and
17	(C) better serve the public.
18	(b) Purposes.—The purposes of this Act are—
19	(1) to authorize the Federal agencies specified in
20	subsection (a)—
21	(A) to develop and maintain the Project in
22	Jackson, Wyoming, in cooperation with the other
23	agencies and entities specified in subsection (a);
24	and

1	(B) to provide resources and enter into such
2	agreements as are necessary for the planning, de-
3	sign, construction, operation, maintenance, and
4	fixture modifications of all elements of the
5	Project;
6	(2) to direct the Secretary to convey to the town
7	of Jackson, Wyoming, certain parcels of federally
8	owned land located in Teton County, Wyoming, in
9	exchange for construction of facilities for the Bridger-
10	Teton National Forest by the town of Jackson;
11	(3) to direct the Secretary to convey to the Game
12	and Fish Commission of the State of Wyoming cer-
13	tain parcels of federally owned land in the town of
14	Jackson, Wyoming, in exchange for approximately
15	1.35 acres of land, also located in the town of Jack-
16	son, to be used in the construction of the Project; and
17	(4) to relinquish certain reversionary interests of
18	the United States in order to facilitate the trans-
19	actions described in paragraphs (1) through (3).
20	SEC. 3. DEFINITIONS.
21	In this Act:
22	(1) Commission.—The term "Commission"
23	means the Game and Fish Commission of the State
24	of Wyoming.

1	(2) Construction cost.—The term "construc-
2	tion cost' means any cost that is—
3	(A) associated with building improvements
4	to Federal standards and guidelines; and
5	(B) open to a competitive bidding process
6	approved by the Secretary.
7	(3) FEDERAL PARCEL.—The term "Federal par-
8	cel" means—
9	(A) the parcel of land, and all appur-
10	tenances to the land, comprising approximately
11	15.3 acres, depicted as "Bridger-Teton National
12	Forest" on the Map; and
13	(B) the parcel comprising approximately 80
14	acres, known as the "Cache Creek Administrative
15	Site", located adjacent to the town.
16	(4) MAP.—The term "Map" means the map enti-
17	tled "Multi-Agency Campus Project Site", dated
18	March 31, 1999, and on file in the offices of—
19	(A) the Bridger-Teton National Forest, in
20	the State of Wyoming; and
21	(B) the Chief of the Forest Service.
22	(5) Master plan.—The term "master plan"
23	means the document entitled "Conceptual Master
24	Plan", dated July 14, 1998, and on file at the offices
25	of

1	(A) the Bridger-Teton National Forest, in
2	the State of Wyoming; and
3	(B) the Chief of the Forest Service.
4	(6) Project.—The term "Project" means the
5	proposed project for construction of a multi-agency
6	campus, to be carried out by the town of Jackson in
7	cooperation with the other agencies and entities de-
8	scribed in section 2(a)(1), to provide, in accordance
9	with the master plan—
10	(A) administrative facilities for various
11	agencies and entities; and
12	(B) interpretive, educational, and other fa-
13	cilities for visitors to the greater Yellowstone
14	are a.
15	(7) Secretary.—The term "Secretary" means
16	the Secretary of Agriculture (including a designee of
17	the Secretary).
18	(8) State parcel.—The term "State parcel"
19	means the parcel of land comprising approximately 3
20	acres, depicted as "Wyoming Game and Fish" on the
21	Map.
22	(9) TOWN.—The term "town" means the town of
23	Jackson, Wyoming.

1	SEC. 4. MULTI-AGENCY CAMPUS PROJECT, JACKSON, WYO-
2	MING.
3	(a) Construction for Exchange of Property.—
4	(1) In general.—Not later than 5 years after
5	the date of enactment of this Act, the town may con-
6	struct, as part of the Project, an administrative facil-
7	ity to be owned and operated by the Bridger-Teton
8	National Forest, if—
9	(A) an offer by the town to construct the ad-
10	ministrative facility is accepted by the Secretary
11	under paragraph (2);
12	(B) a memorandum of understanding be-
13	tween the town and the Secretary outlining the
14	roles and responsibilities of each party involved
15	in the land exchange and construction is exe-
16	cuted;
17	(C) a final building design and construction
18	cost estimate is approved by the Secretary; and
19	(D) the exchange described in subsection
20	(b)(2) is completed in accordance with that sub-
21	section.
22	(2) Acceptance and authorization to con-
23	STRUCT.—The Secretary, on receipt of an acceptable
24	offer from the town under paragraph (1), shall au-
25	thorize the town to construct the administrative facil-

ity described in paragraph (1) in accordance with
 this Act.

(3) Conveyance.—

- (A) SECRETARY.—The Secretary shall convey all right, title, and interest in and to the Federal land described in section 5(a)(1) to the town in simultaneous exchange for, and on satisfactory completion of, the administrative facility.
- (B) Town.—The town shall convey all right, title, and interest in and to the administrative facility constructed under this section in exchange for the land described in 5(a)(1).

(b) Offer To Convey State Parcel.—

- (1) In General.—The Commission may offer to convey a portion of the State parcel, depicted on the Map as "Parcel Three", to the United States to be used for construction of an administrative facility for the Bridger-Teton National Forest.
- (2) Conveyance.—If the offer described in paragraph (1) is made not later than 5 years after the date of enactment of this Act, the Secretary shall convey the Federal land described in section 5(a)(2) to the Commission, in exchange for the portion of the State parcel described in paragraph (1), in accordance with this Act.

1 SEC. 5. CONVEYANCE OF FEDERAL LAND.

2	(a) In General.—In exchange for the consideration
3	described in section 3, the Secretary shall convey—
4	(1) to the town, in a manner that equalizes
5	values—
6	(A) the portion of the Federal parcel, com-
7	prising approximately 9.3 acres, depicted on the
8	Map as "Parcel Two"; and
9	(B) if an additional conveyance of land is
10	necessary to equalize the values of land ex-
11	changed after the conveyance of Parcel Two, an
12	appropriate portion of the portion of the Federal
13	parcel comprising approximately 80 acres,
14	known as the "Cache Creek Administrative Site"
15	and located adjacent to the town; and
16	(2) to the Commission, the portion of the Federal
17	parcel, comprising approximately 3.2 acres, depicted
18	on the Map as "Parcel One".
19	(b) Reversionary Interests.—As additional con-
20	sideration for acceptance by the United States of any offer
21	described in section 4, the United States shall relinquish
22	all reversionary interests in the State parcel, as set forth
23	in the deed between the United States and the State of Wyo-
24	ming, dated February 19, 1957, and recorded on October
25	2, 1967, in Book 14 of Deeds, Page 382, in the records of
26	Teton County, Wyoming.

1 SEC. 6. EQUAL VALUE OF INTERESTS EXCHANGED.

2	(a) Valuation of Land To Be Conveyed.—
3	(1) In general.—The fair market and improve-
4	ment values of the land to be exchanged under this
5	Act shall be determined—
6	(A) by appraisals acceptable to the Sec-
7	retary, using nationally recognized appraisal
8	standards; and
9	(B) in accordance with section 206 of the
10	Federal Land Policy and Management Act of
11	1976 (43 U.S.C. 1716).
12	(2) Appraisal report.—Each appraisal report
13	shall be written to Federal standards, as defined in
14	the Uniform Appraisal Standards for Federal Land
15	Acquisitions developed by the Interagency Land Ac-
16	quisition Conference.
17	(3) No effect on value of reversionary in-
18	TERESTS.—An appraisal of the State parcel shall not
19	take into consideration any reversionary interest held
20	by the United States in the State parcel as of the date
21	on which the appraisal is conducted.
22	(b) Value of Federal Land Greater Than Con-
23	STRUCTION COSTS.—If the value of the Federal land to be
24	conveyed to the town under section 5(a)(1) is greater than
25	the construction costs to be paid by the town for the admin-
26	istrative facility described in section 4(a), the Secretary

- 1 shall reduce the acreage of the Federal land conveyed so that
- 2 the value of the Federal land conveyed to the town closely
- 3 approximates the construction costs.
- 4 (c) Value of Federal Land Equal to Value of
- 5 State Parcel.—
- 6 (1) In General.—The value of any Federal land
- 7 conveyed to the Commission under section 5(a)(2)
- 8 shall be equal to the value of the State parcel con-
- 9 veyed to the United States under section 4(b).
- 10 (2) BOUNDARIES.—The boundaries of the Fed-
- 11 eral land and the State parcel may be adjusted to
- 12 equalize values.
- 13 (d) Payment of Cash Equalization.—Notwith-
- 14 standing subsections (b) and (c), the values of Federal land
- 15 and the State parcel may be equalized by payment of cash
- 16 to the Secretary, the Commission, or the town, as appro-
- 17 priate, in accordance with section 206(b) of the Federal
- 18 Land Policy and Management Act of 1976 (43 U.S.C.
- 19 1716(b)), if the values cannot be equalized by adjusting the
- 20 size of parcels to be conveyed or by conveying additional
- 21 land, without compromising the design of the Project.
- 22 SEC. 7. ADDITIONAL PROVISIONS.
- 23 (a) Construction of Federal Facilities.—The
- 24 construction of facilities on Federal land within the bound-
- 25 aries of the Project shall be—

1	(1) supervised and managed by the town in ac-
2	cordance with the memorandum of agreement referred
3	to in section $4(a)(1)(A)$; and
4	(2) carried out to standards and specifications
5	approved by the Secretary.
6	(b) Access.—The town (including contractors and
7	subcontractors of the town) shall have access to the Federal
8	land until completion of construction for all purposes re-
9	lated to construction of facilities under this Act.
10	(c) Administration of Land Acquired by United
11	States.—Land acquired by the United States under this
12	Act shall be governed by all laws applicable to the adminis-
13	tration of national forest sites.
14	(d) Wetland.—
15	(1) In general.—There shall be no construction
16	of any facility after the date of conveyance of Federal
17	land under this Act within any portion of the Federal
18	parcel delineated on the map as "wetlands".
19	(2) Deeds and conveyance documents.—A
20	deed or other conveyance document executed by the
21	Secretary in carrying out this Act shall contain such
22	reservations as are necessary to preclude development
23	of wetland on any portion of the Federal parcel.